

National Library of Australia

Entity resources and planned performance

National Library of Australia

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National Library of Australia

Section 1: Entity overview and resources

1.1 Strategic direction statement

The functions of the National Library of Australia (NLA), as defined in the *National Library Act 1960*, are to:

- maintain and develop a national collection of library material, including a comprehensive collection of library material relating to Australia and the Australian people
- make library material in the national collection available
- make available such other services in relation to library matters and library material as determined by the National Library Council
- cooperate in library matters with authorities or persons, whether in Australia or elsewhere, concerned with library matters.

The NLA is committed to collecting documentary resources, particularly relating to Australia and the Australian people, so that the Australian community – now and in the future – can discover, learn and create new knowledge. Further, the NLA is committed to providing open access to the national collection and its online services. Australians – whoever they are and wherever they live – should be able to easily discover and obtain the information they are seeking and to engage with rich digital content to support their lifelong learning.

The NLA actively supports creative and intellectual endeavour and the dissemination of knowledge, ideas and information. The NLA has a strong national focus in its outlook, services, products and activities and takes a leadership role in sharing expertise and coordinating key projects across the research, collecting and cultural sectors.

1.2 Entity resource statement

Table 1.1 shows the total funding from all sources available to the NLA for its operations and to deliver programs and services on behalf of the Government.

The table summarises how resources will be applied by outcome (government strategic policy objectives) and by departmental (for the NLA’s operations) classification.

Information in this table is presented on a resourcing (that is, appropriations/cash available) basis, whilst the ‘Budgeted expenses by Outcome 1’ tables in Section 2 and the financial statements in Section 3 are presented on an accrual basis.

Table 1.1: NLA resource statement — Budget estimates for 2022-23 as at October Budget 2022

	2021-22 Estimated actual \$'000	2022-23 Estimate \$'000
Opening balance/cash reserves at 1 July	77,806	76,708
Funds from Government		
Annual appropriations - ordinary annual services		
Outcome 1 ^(a)	57,493	60,989
Annual appropriations - other services ^(b)		
Equity injection	9,566	9,650
Total annual appropriations	67,059	70,639
Amounts received from related entities		
Amounts from portfolio department ^(c)	1,101	1,790
Amounts from other entities ^(d)	60	60
Total amounts received from related entities	1,161	1,850
Total funds from Government	68,220	72,489
Funds from other sources		
Interest	389	746
Royalties	85	35
Sale of goods and services	6,853	6,481
Other	5,834	7,579
Total funds from other sources	13,161	14,841
Total net resourcing for NLA	159,187	164,038
	2021-22	2022-23
Average staffing level (number)	341	371

Prepared on a resourcing (that is, appropriations available) basis

All figures shown above are GST exclusive - these may not match figures in the cash flow statement.

(a) Appropriation Bill (No. 1) 2022-23, Supply Bill (No. 3) 2022-23 and Supply Act (No. 1) 2022-23.

(b) Appropriation Bill (No. 2) 2022, Supply Bill (No. 4) 2022-23 and Supply Act (No. 2) 2022-23.

(c) Funding provided by the portfolio department that is not specified within the Annual Appropriation Bills as a payment to the NLA.

(d) Amounts received from other entities within the portfolio, or from other portfolios.

The NLA is not directly appropriated as it is a corporate Commonwealth entity. Appropriations are made to the Department of Infrastructure, Transport, Regional Development, Communications and the Arts (a non-corporate Commonwealth entity), which are then paid to the NLA and considered ‘departmental’ for all purposes

1.3 Budget measures

There are no measures relating to the NLA for the 2022-23 October Budget.

Section 2: Outcomes and planned performance

Government outcomes are the intended results, impacts or consequences of actions by the Government on the Australian community. Commonwealth programs are the primary vehicle by which government entities achieve the intended results of their outcome statements. Entities are required to identify the programs which contribute to government outcomes over the Budget and forward years.

Each outcome is described below together with its related programs. The following provides detailed information on expenses for each outcome and program, further broken down by funding source.

Note:

Performance reporting requirements in the Portfolio Budget Statements are part of the Commonwealth performance framework established by the *Public Governance, Performance and Accountability Act 2013*. It is anticipated that the performance measure described in Portfolio Budget Statements will be read with broader information provided in an entity's corporate plans and annual performance statements – included in Annual Reports – to provide a complete picture of an entity's planned and actual performance.

The most recent corporate plan for the National Library of Australia can be found at: <https://www.nla.gov.au/corporate-documents/corporate-plans>

The most recent annual performance statement can be found at: <https://www.nla.gov.au/corporate-documents/annual-reports>

2.1 Budgeted expenses and performance for Outcome 1

Outcome 1: Enhanced learning, knowledge creation, enjoyment and understanding of Australian life and society by providing access to a national collection of library material

Budgeted expenses for Outcome 1

This table shows how much the NLA intends to spend (on an accrual basis) on achieving the outcome, broken down by program.

Table 2.1.1: Budgeted expenses for Outcome 1

	2021-22 Estimated Actual \$'000	2022-23 Revised Budget \$'000	2023-24 Forward estimate \$'000	2024-25 Forward estimate \$'000	2025-26 Forward estimate \$'000
Program 1.1: National Library of Australia					
Revenue from Government					
Ordinary annual services (Appropriation Bill No. 1)	57,493	60,989	48,033	48,370	48,600
Payment from related entities	1,161	1,850	1,950	-	-
Expenses not requiring appropriation in the Budget year ^(a)	6,379	9,179	9,189	9,223	9,215
Revenues from other independent sources	13,161	14,841	7,962	7,212	6,462
Total expenses for Program 1.1	78,194	86,859	67,134	64,805	64,277
Outcome 1 totals by resource type					
Revenue from Government					
Ordinary annual services (Appropriation Bill No. 1)	57,493	60,989	48,033	48,370	48,600
Payment from related entities	1,161	1,850	1,950	-	-
Expenses not requiring appropriation in the Budget year ^(a)	6,379	9,179	9,189	9,223	9,215
Revenues from other independent sources	13,161	14,841	7,962	7,212	6,462
Total expenses for Outcome 1	78,194	86,859	67,134	64,805	64,277
	2021-22	2022-23			
Average staffing level (number)	341	371			

(a) Expenses not requiring appropriation in the Budget year are made up of depreciation expenses related to collection assets which are funded through an equity injection; and resources received free of charge

Table 2.1.2: Performance measures for Outcome 1

Table 2.1.2 details the performance measures for each program associated with Outcome 1. It also provides the related key activities as expressed in the current corporate plan where further detail is provided about the delivery of the activities related to the program, the context in which these activities are delivered and how the performance of these activities will be measured. Where relevant, details of 2022-23 Budget measures that have created new programs or materially changed existing programs are provided.

<p>Outcome 1 – Enhanced learning, knowledge creation, enjoyment and understanding of Australian life and society by providing access to a national collection of library material</p>	
<p>Program 1.1 – National Library of Australia The NLA delivers this program in the following ways:</p> <ul style="list-style-type: none"> • We collect today what will be important tomorrow for Australia’s increasingly diverse community. • We connect with communities and connect communities with their national collections. • We collaborate with others to deepen the national impact of cultural collections. • We build on strong foundations to maximise the nation’s return on its investment in the NLA. 	
<p>Key Activities</p>	<p>Key activities reported in the current corporate plan that relate to this program.</p> <p>Collect: ensure the NLA collection remains relevant to Australians in all their diversity, now and into the future; create pathways to collect emerging digital material while continuing to collect published Australian works and expand our collection of pictures, manuscripts and oral histories; work with Indigenous communities, and culturally and linguistically diverse communities, to ensure our collection reflects their stories in culturally appropriate ways.</p> <p>Connect: inspire Australians to explore voices and stories in the national collection; enable research and the discovery of new ideas by delivering accessible services and programs; extend national reach and engage new audiences, increase the diversity of Australians participating in onsite and digital experiences.</p> <p>Collaborate: expand and deepen content in Trove – an essential pillar in Australia’s cultural and research infrastructure; increase engagement with Australians; identify opportunities for collaboration with national cultural institutions and other partners; maintain a leading role in National and State Libraries Australasia.</p> <p>Capability: use financial and other resources as intended to develop and safeguard our collection; invest strongly to reshape and develop our workforce, and continue to acquire and develop the skills, knowledge and experience that will be needed for a dynamic organisation with a strong digital and physical presence; manage our heritage building responsibly; continue to invest in physical and digital infrastructure to ensure our physical and digital capability is responsive, reliable, sustainable, trusted and secure.</p>

Year	Performance measures	Expected Performance Results
Prior year 2021-22	Collect: A rich, diverse national collection relevant to Australians	Target: 30,000 Australian published works collected, including digital. Actual: 27,048 Target not met
	Connect: National reach ^(a)	Target: 27 million online engagements with the NLA. Actual: 22,644,472 Target not met
	Collaborate: Trusted as a leader, collaborator and partner by relevant stakeholders leader, collaborator and/or partner	Target: 90% of stakeholders identify the NLA as a trusted leader, collaborator and/or partner. Actual: 100% Target met
	Capability: Technology infrastructure and capabilities are sustainable and affordable, trusted and secure, resilient and highly reliable	Target: 99.5% availability of National Library and Trove websites in supported hours Actual: 99.7% Target met
Year	Performance measures	Planned Performance Results
Budget year 2022-23	Collect: A rich, diverse national collection relevant to Australians	30,000 Australian published works collected, including digital
	Connect: National reach	27 million digital engagements with the NLA
	Collaborate: Trusted as a leader, collaborator and partner by relevant stakeholders leader, collaborator and/or partner ^(b)	900 Trove partners and content providers
Forward Estimates 2023-26	As per 2022-23 PBS	As per 2022-23 (quantitative targets subject to change)

- (a) NLA varied this measure from 'online' to 'digital' engagements for 2021-22, to include international as well as national engagements with the Library, social media and third-party website engagements where national and international users cannot be differentiated.
- (b) NLA has changed the performance target for this performance measure in 2022-23 to provide a better reflection of achievement.

Section 3: Budgeted financial statements

Section 3 presents budgeted financial statements which provide a comprehensive snapshot of NLA finances for the 2022-23 Budget year, including the impact of budget measures and resourcing on financial statements.

3.1 Budgeted financial statements

3.1.1 Explanatory notes and analysis of budgeted financial statements

Budgeted income for 2022-23 is estimated to be \$77.7 million, of which \$61.0 million is appropriation revenues. Increase of revenues from Government from \$57.5 million in 2021-22, reflects one-off funding to progress the upgrade and replacement of the end of life Heating Ventilation and Air Conditioning system.

Total own-source revenue is expected to be \$2.4 million higher than 2021-22 mainly due to revenue recognised from grant funding for replacement of the Library's windows and heating ventilation and air conditioning system that have been delayed and moved from 2021-22 to 2022-23.

Total gains are expected to be \$19.8 million lower than 2021-22 mainly due to a reversal of impairment on heritage and cultural assets following an asset valuation in 2021-22.

Total budgeted operating expenses for 2022-23 are estimated to be \$86.9 million, an increase of \$8.7 million from the 2021-22 estimated actual in line with the increase in revenue.

Budgeted departmental balance sheet

The NLA's total assets are estimated to be \$1.6 billion at 30 June 2023. This value mainly comprises the collection of heritage and cultural assets. The NLA will receive an equity injection of \$9.7 million in 2022-23 for the acquisition of heritage and cultural assets (see Table 3.5 Departmental Capital Budget Statement).

3.2 Budgeted financial statements tables

Table 3.1: Comprehensive income statement (showing net cost of services) for the period ended 30 June

	2021-22 Estimated Actual \$'000	2022-23 Revised Budget \$'000	2023-24 Forward estimate \$'000	2024-25 Forward estimate \$'000	2025-26 Forward estimate \$'000
EXPENSES					
Employee benefits	36,726	39,661	40,204	41,008	41,828
Suppliers	19,469	25,614	5,241	3,923	2,574
Grants	569	1,050	1,950	-	-
Depreciation and amortisation	19,884	20,356	19,559	19,694	19,695
Finance costs	18	23	25	25	25
Write-down and impairment of assets	1,510	155	155	155	155
Losses from asset sales	18	-	-	-	-
Total expenses	78,194	86,859	67,134	64,805	64,059
LESS:					
Own-source revenue					
Sale of goods and rendering of services	6,853	6,481	5,181	4,431	3,681
Interest	389	746	746	746	746
Royalties	85	35	35	35	35
Other	6,995	9,429	3,950	2,000	2,000
Total own-source revenue	14,332	16,691	9,912	7,212	6,462
Gains					
Other	20,498	700	700	700	700
Total gains	20,498	700	700	700	700
Total own-source income	34,820	17,391	10,612	7,912	7,162
Net (cost of)/contribution by services	(43,374)	(69,468)	(56,522)	(56,893)	(57,115)
Revenue from Government	57,493	60,989	48,033	48,3706	48,600
Surplus/(deficit) attributable to the Australian Government	14,119	(8,479)	(8,489)	(8,523)	(8,515)
Total comprehensive income/(loss) attributable to the Australian Government	14,119	(8,479)	(8,489)	(8,523)	(8,515)
Note: Impact of net cash appropriation arrangements					
Total comprehensive income/(loss) - as per statement of Comprehensive Income	14,119	(8,479)	(8,489)	(8,523)	(8,515)
plus: depreciation/amortisation of assets funded through appropriations (Departmental capital budget funding and/or equity injections) ^(a)	8,488	8,500	8,500	8,500	8,500
plus: depreciation/amortisation expenses for ROU assets ^(b)	965	1,004	1,004	1,139	1,140
less: lease principal repayments ^(b)	(957)	(1,004)	(1,015)	(1,116)	(1,125)
Net Cash Operating Surplus/ (Deficit)	22,615	21	-	-	-

Prepared on Australian Accounting Standards basis

- (a) From 2009-10, the Government replaced Bill 1 revenue appropriations for the heritage and cultural depreciation expenses of designated Collection Institutions, with a separate capital budget (the Collection Development Acquisition Budget, or CDAB) provided through Bill 2 equity appropriations. For information regarding CDABs, please refer to Table 3.5 Departmental capital budget statement
- (b) Applies to lease arrangements under AASB 16 Leases

Table 3.2: Budgeted departmental balance sheet (as at 30 June)

	2021-22 Estimated actual \$'000	2022-23 Budget \$'000	2023-24 Forward estimate \$'000	2024-25 Forward estimate \$'000	2025-26 Forward estimate \$'000
ASSETS					
Financial assets					
Cash and cash equivalents	8,399	9,417	9,417	9,417	9,417
Trade and other receivables	977	977	977	977	977
Other investments	68,309	67,094	66,136	65,235	64,324
Other financial assets	3,348	3,348	3,348	3,348	3,348
Total financial assets	81,033	80,836	79,878	78,977	78,066
Non-financial assets					
Land and buildings	256,634	258,181	259,618	260,873	262,119
Property, plant and equipment	14,247	14,335	14,415	14,495	14,583
Heritage and Cultural	1,121,123	1,117,956	1,115,030	1,112,164	1,109,386
Intangibles	86,546	89,737	93,782	97,884	101,986
Inventories	530	530	530	530	530
Prepayments	1,742	1,742	1,742	1,742	1,742
Total non-financial assets	1,480,822	1,482,481	1,485,117	1,487,688	1,490,346
Total assets	1,561,855	1,563,317	1,564,995	1,566,665	1,568,412
LIABILITIES					
Payables					
Suppliers	4,574	4,574	4,574	4,584	4,584
Other payables	6,664	6,664	6,664	6,664	6,664
Total payables	11,238	11,238	11,238	11,248	11,248
Interest bearing liabilities					
Leases	3,123	3,180	3,165	3,049	2,924
Total interest-bearing liabilities	3,123	3,180	3,165	3,049	2,924
Provisions					
Employee provisions	11,249	11,483	11,717	11,951	12,185
Other provisions	64	64	64	64	64
Total provisions	11,313	11,547	11,781	12,015	12,249
Total liabilities	25,674	25,965	26,184	26,312	26,421
Net assets	1,536,181	1,537,352	1,538,811	1,540,353	1,541,991
EQUITY					
Parent entity interest					
Contributed equity	146,802	156,452	166,400	176,465	186,618
Reserves	201,269	201,269	201,269	201,269	201,269
Retained surplus (accumulated deficit)	1,188,110	1,179,631	1,171,142	1,162,619	1,154,104
Total parent entity interest	1,536,181	1,537,352	1,538,811	1,540,353	1,541,991
Total equity	1,536,181	1,537,352	1,538,811	1,540,353	1,541,991

Prepared on Australian Accounting Standards basis.

Table 3.3: Departmental statement of changes in equity — summary of movement (Budget year 2022-23)

	Retained earnings	Asset revaluation reserve	Contributed equity/capital	Total equity
	\$'000	\$'000	\$'000	\$'000
Opening balance as at 1 July 2022				
Balance carried forward from previous period	1,188,110	201,269	146,802	1,536,181
Adjusted opening balance	1,188,110	201,269	146,802	1,536,181
Comprehensive income				
Surplus/(deficit) for the period	(8,479)			(8,479)
Total comprehensive income	(8,479)	-	-	(8,479)
Transactions with owners				
Contributions by owners				
Equity injection - Appropriation			9,650	9,650
Sub-total transactions with owners	-	-	9,650	9,650
Estimated closing balance as at 30 June 2023	1,179,631	201,269	156,452	1,537,352
Closing balance attributable to the Australian Government	1,179,631	201,269	156,452	1,537,352

Prepared on Australian Accounting Standards basis.

Table 3.4: Budgeted departmental statement of cash flows (for the period ended 30 June)

	2021-22 Estimated actual \$'000	2022-23 Budget \$'000	2023-24 Forward estimate \$'000	2024-25 Forward estimate \$'000	2025-26 Forward estimate \$'000
OPERATING ACTIVITIES					
Cash received					
Appropriations					
Receipts from Government	57,493	62,839	49,983	48,370	48,600
Sale of goods and rendering of services	5,641	7,437	5,837	5,019	4,201
Interest	389	746	746	746	746
Net GST received	3,150	3,027	1,708	1,671	1,626
Other	8,556	7,614	2,035	2,035	2,035
Total cash received	75,229	81,663	60,309	57,841	57,208
Cash used					
Employees	37,382	39,427	39,970	40,774	41,594
Suppliers	22,530	29,052	7,060	5,627	4,175
Interest payments on lease liability	18	23	25	25	25
Other	569	1,050	1,950	-	-
Total cash used	60,499	69,552	49,005	46,426	45,794
Net cash from/(used by) operating activities	14,730	12,111	11,304	11,415	11,414
INVESTING ACTIVITIES					
Cash received					
Investments	194,187	171,215	170,958	170,000	170,000
Total cash received	194,187	171,215	170,958	170,000	170,000
Cash used					
Purchase of property, plant and equipment and intangibles	24,436	20,954	21,195	21,265	21,353
Investments	193,296	170,000	170,000	169,099	169,089
Total cash used	217,732	190,954	191,195	190,364	190,442
Net cash from/(used by) investing activities	(23,545)	(19,739)	(20,237)	(20,364)	(20,442)
FINANCING ACTIVITIES					
Cash received					
Contributed equity	9,566	9,650	9,948	10,065	10,153
Total cash received	9,566	9,650	9,948	10,065	10,153
Cash used					
Principal payments on lease liability	957	1,004	1,015	1,116	1,125
Total cash used	957	1,004	1,015	1,116	1,125
Net cash from/(used by) financing activities	8,609	8,646	8,933	8,949	9,028
Net increase/(decrease) in cash held	(206)	1,018	-	-	-
Cash and cash equivalents at the beginning of the reporting period	8,605	8,399	9,417	9,417	9,417
Cash and cash equivalents at the end of the reporting period	8,399	9,417	9,417	9,417	9,417

Prepared on Australian Accounting Standards basis.

Table 3.5: Departmental capital budget statement (for the period ended 30 June)

	2021-22 Estimated actual \$'000	2022-23 Budget \$'000	2023-24 Forward estimate \$'000	2024-25 Forward estimate \$'000	2025-26 Forward estimate \$'000
NEW CAPITAL APPROPRIATIONS					
Equity injections - Bill 2	9,566	9,650	9,948	10,065	10,153
Total new capital appropriations	9,566	9,650	9,948	10,065	10,153
Provided for:					
Purchase of non-financial assets	9,566	9,650	9,948	10,065	10,153
Total items	9,566	9,650	9,948	10,065	10,153
PURCHASE OF NON-FINANCIAL ASSETS					
Funded by capital appropriations ^(a)	9,566	9,650	9,948	10,065	10,153
Funded internally from departmental resources ^(b)	14,870	11,304	11,247	11,200	11,200
TOTAL	24,436	20,954	21,195	21,265	21,353
RECONCILIATION OF CASH USED TO ACQUIRE ASSETS TO ASSET MOVEMENT TABLE					
Total purchases	24,436	20,954	21,195	21,265	21,353
Total cash used to acquire assets	24,436	20,954	21,195	21,265	21,353

Prepared on Australian Accounting Standards basis.

(a) Includes both current Bill 2 and prior Act 2 appropriations.

(b) Includes the sources of funding from current Bill 1 and prior year Act 1 appropriations, donations and contributions, gifts, internally developed assets and proceeds from the sale of assets.

Table 3.6: Statement of departmental asset movements (Budget year 2022-23)

	Asset Category					Total
	Land	Buildings	Other property, plant and equipment	Heritage and cultural	Computer software and intangibles	
	\$'000	\$'000	\$'000	\$'000	\$'000	\$'000
As at 1 July 2022						
Gross book value	17,000	241,536	19,788	1,121,130	108,422	1,507,876
Gross book value - ROU assets	-	5,091	26	-	-	5,117
Accumulated depreciation/ amortisation and impairment	-	(5,116)	(5,550)	(7)	(21,876)	(32,549)
Accumulated depreciation/ amortisation and impairment - ROU assets	-	(1,877)	(17)	-	-	(1,894)
Opening net book balance	17,000	239,634	14,247	1,121,123	86,546	1,478,550
Capital asset additions						
Estimated expenditure on new or replacement assets						
By purchase - appropriation equity ^(a)	-	-	-	5,333	4,317	9,650
By purchase - appropriation equity - ROU assets	-	1,053	8	-	-	1,061
By purchase - appropriation ordinary annual services ^(b)	-	6,089	3,030	-	2,185	11,304
Total additions	-	7,142	3,038	5,333	6,502	22,015
Other movements						
Depreciation/amortisation expense	-	(4,599)	(2,942)	(8,500)	(3,311)	(19,352)
Depreciation/amortisation on ROU assets	-	(996)	(8)	-	-	(1,004)
Total other movements	-	(5,595)	(2,950)	(8,500)	(3,311)	(20,356)
As at 30 June 2023						
Gross book value	17,000	247,625	22,818	1,126,463	114,924	1,528,830
Gross book value - ROU assets	-	6,144	34	-	-	6,178
Accumulated depreciation/ amortisation and impairment	-	(9,715)	(8,492)	(8,507)	(25,187)	(51,901)
Accumulated depreciation/ amortisation and impairment - ROU assets	-	(2,873)	(25)	-	-	(2,898)
Closing net book balance	17,000	241,181	14,335	1,117,956	89,737	1,480,209
Estimated operating expenditure in income statement for heritage and cultural assets						\$'000
Operations and Maintenance						12,170
Preservation and Conservation						1,462
Total operating expenditure on heritage and cultural assets						13,632

Prepared on Australian Accounting Standards basis.

- (a) 'Appropriation equity' refers to equity injections appropriations provided through Appropriation Bill (No. 2) 2022-23, including CDABs.
- (b) 'Appropriation ordinary annual services' refers to funding provided through Appropriation Bill (No. 1) 2022-23 for depreciation/amortisation expenses, DCBs or other operational expenses.